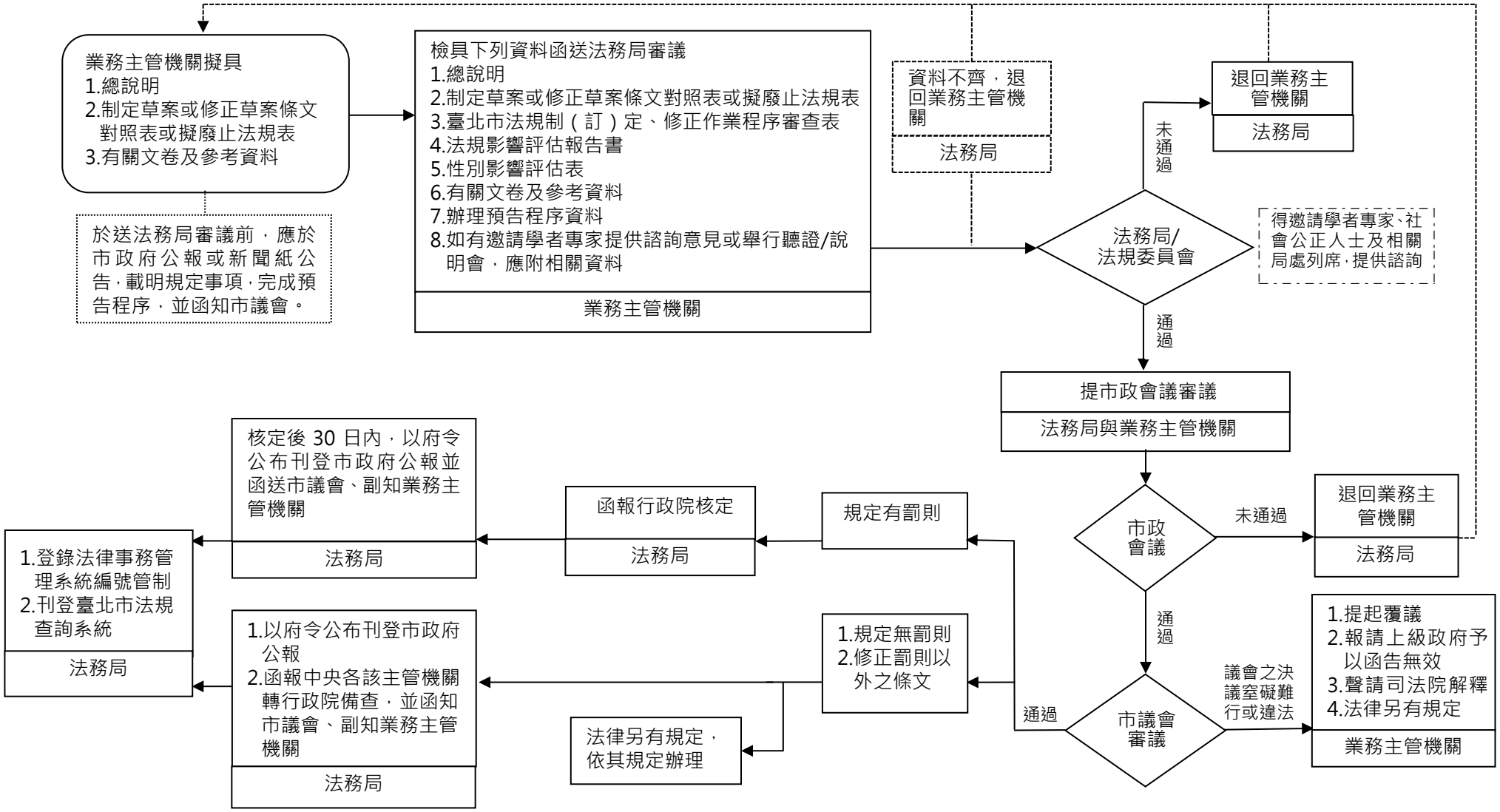自治條例法制作業流程圖